Introduced by Senator Runner

February 22, 2005

An act to add Chapter 9 (commencing with Section 5610) to Part 5 of Division 9 of the Family Code, relating to child support.

LEGISLATIVE COUNSEL'S DIGEST

SB 896, as introduced, Runner. Child support.

Existing law governs the collection of child support by local child support agencies, or by means of a writ of execution, a notice of levy, or earnings assignment order.

This bill would enact the Private Child Support Collection Act. These provisions would regulate the activities of private child support collectors, as defined. Among other things, the bill would limit the child support that may be collected and the fees that may be charged by a private child support collector, require that entity to provide specified notices and disclosures to the child support obligee in a written contract and during the term of the contract, authorize the obligee to cancel any contract entered into with that entity in certain circumstances, prescribe the rights of the parties with respect to local child support agencies and other governmental entities, and prescribe procedures and remedies for enforcement of the provisions of the act.

Vote: majority. Appropriation: no. Fiscal committee: no. State-mandated local program: no.

The people of the State of California do enact as follows:

- 1 SECTION 1. Chapter 9 (commencing with Section 5610) is
- 2 added to Part 5 of Division 9 of the Family Code, to read:

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CHAPTER 9. PRIVATE CHILD SUPPORT COLLECTORS

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- 5610. This chapter shall be known and may be cited as the "Private Child Support Collection Act."
 - 5611. For the purposes of this chapter:
- (a) "Child support obligation" means an obligation for the payment of financial support for a child under an order or writ issued by a court or other tribunal.
- (b) "Obligee" means the person identified in an order for child support issued by a court or other tribunal as the payee to whom an obligor's amounts of ordered child support are due.
- (c) "Obligor" means the person identified in an order for child support issued by a court or other tribunal as the individual required to make payment under the terms of a support order for a child.
- (d) "Private child support collector" means an individual or nongovernmental entity who engages in the enforcement of child support ordered by a court or other tribunal for a fee or other consideration. The term does not include any of the following:
 - (1) An attorney licensed to practice law in this state.
- (2) A government agency of this or another state designated to serve as a Title IV-D agency in accordance with Part D of Title IV of the federal Social Security Act (42 U.S.C. Sec. 651 et seq.).
- (3) A contractor awarded a contract to engage in child support enforcement on behalf of a governmental agency of this or another state that is authorized by law to enforce a child support obligation.
- 5612. Any contract for the collection of child support between a private child support collector and an obligee shall be written in simple language, in at least 12-point type, signed by the private child support collector and the obligee and shall include all of the following:
- (a) An explanation of the fees and an example of how they are calculated and deducted.
 - (b) An explanation of the nature of the services to be provided.
- (c) The expected duration of the contract, stated as a length of time or as an amount to be collected by the collection agency.
- (d) An explanation of the opportunities available to the obligee or private child support collector to terminate the contract or

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other conditions under which the contract terminates, including those specified in Section 5613.

- (e) The mailing address, telephone numbers, facsimile numbers, and Internet address or location of the private child support collector for the purpose of communications between the collection agency and the obligee or any authorized agent of the obligee.
 - (f) Statements substantially similar to the following:

- (1) "This contract terminates under certain circumstances. You may request termination of this contract at any time prior to midnight of the 15th business day after the date you sign the contract. You may also request termination of this contract under other circumstances that are described in Section 5613 of the Family Code. To request termination of this contract, mail a written, signed, and dated notice stating why you want to terminate your contract to ______ (name of the private child support collector) at ______ (address of the private child support collector)."
- (2) "This contract calls for us to collect money owed to you, and not money owed to the county or state. If some of your child support is owed to the county or state because you are receiving or have received program benefits from CalWORKs or Temporary Assistance to Needy Families, then we cannot collect that money for you. If you start to receive program benefits from CalWORKs or Temporary Assistance to Needy Families during this contract, you must tell us."
- (3) "____ (name of private child support collector) is not a governmental entity and charges a fee for its services."
- 5613. An obligee may, by written demand, terminate a contract with a private support collector in any of the following circumstances:
 - (a) Within 15 days of signing the contract.
- (b) After any 12 consecutive months in which the private child support collector fails to make a collection.
- (c) Any time a state or local Title IV-D agency begins collecting on behalf of the obligee, provided those collections are completely independent of the private child support collector's involvement in the case.

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(d) If the private child support collector commits a material breach of any provision of the contract or a material violation of any provision of this chapter with respect to the obligee.

- (e) For any other reason specified in the contract.
- 5614. A contract with a private child support collector shall terminate automatically when the contract term has expired or the contract amount has been collected.
- 5615. An obligee shall owe no fees after termination of a contract with a private child support collector, except a private child support collector may charge and collect its fee on child support collected after the termination of a contract if the payment is made to discharge, in whole or in part, a lien filed by the private child support collector prior to the termination of the contract.
- 5616. A private child support collector shall not enter into a payment agreement with an obligor that forgives or that compromises, in whole or in part, arrearages owed to the obligee without the written consent of the obligee.
- 5617. A private child support collector shall not impose a fee or charge for any child support payments collected solely through the efforts of other persons or entities, and any fees retained shall be promptly refunded to the obligee upon proof that other persons or entities were solely responsible for the collection.
- 5618. A private child support collector providing services to an obligee that has, or has had, a case pursuant to Part D of Title IV of the federal Social Security Act with a county child support agency shall provide notice of the contract to the county child support agency.
- (a) If the notice includes a power of attorney signed by the obligee requesting the county child support agency to change the payment address to that of the private child support collector, the county shall honor the request for change of address, provided nothing shall prevent the obligee from revoking the change of address at any time.
- (b) If the notice includes a power of attorney signed by the obligee authorizing the county child support agency to release payment records to the private child support collector, the county child support agency shall release those records, including information regarding amounts assigned to the county or state.

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(c) A private child support collector who incorrectly states the amount of child support to be collected is not in violation of this chapter if the private child support collector has not received payment records from the state or county child support enforcement agency pursuant to this section.

- (d) A private child support collector is not in violation of this chapter if it collects any amount assigned to the county or state if the private child support collector has not received payment records from the state or county child support enforcement agency pursuant to this section, provided the private child support collector complies with subdivision (c) of Section 5619.
- 5619. (a) A private child support collector shall not collect support assigned to the county or state pursuant to Section 11477 of the Welfare and Institutions Code, or to any other state.
- (b) If funds contracted to be collected by the private child support collector are subject to an assignment to the county or state, the contract shall be suspended to the extent of the amount subject to the assignment or in its entirety if the amount assigned equals or exceeds the amount to be collected pursuant to the contract.
- (c) A private child support collector who receives notice that child support has been assigned to the county or state shall, upon receipt of the notice, cease any further collection activities related to the assigned support and shall pay over to the assignee any moneys subject to the assignment, including any fees collected on those moneys that are collected after that notice and that are in the possession or control of the private child support collector.
- 5620. A private child support collector representing an obligee with an open case pursuant to Part D of Title IV of the federal Social Security Act shall ensure that all payments made on behalf of the obligor are directed to the county child support registry or state disbursement unit.
- 5621. (a) A private child support collector shall maintain records of all child support collections made on behalf of, and disbursed to, a client who is an obligee, including:
- (1) The name of, and other identifying information relating to, any obligor who made child support payments collected by the private child support collector.

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(2) The amount of support collected by the private child 2 support collector for the obligee.

- (3) The date on which each amount was collected.
- 4 (4) The date on which each amount due the obligee was sent to 5 the obligee.
 - (5) The amount of the payment sent to the obligee.
 - (6) A copy of the order establishing the child support obligation under which a collection was made by the private child support collector.
 - (7) Records of all correspondence between the private child support collector and an obligee and obligor in a case.
 - (8) Any other pertinent information relating to the child support obligation, including any case, cause, or docket number of the court having jurisdiction over the matter and official government payment records obtained by the private child support collector on behalf of, and at the request of, the obligee.
 - (b) The records required under this section shall be maintained by the private child support collector for a period of four years from the date of the last child support payment collected by the private child support collector on behalf of an obligee.
 - (c) A private child support collector shall safeguard case records in a manner reasonably expected to prevent intentional or accidental disclosure of confidential information pertaining to the obligee or obligor, including providing necessary protections for records maintained in an automated system.
 - (d) A private child support collector shall timely inform clients of all legal orders, hearings, and notices intended for the client that have been sent to the private child support collector by a government child support enforcement agency.
 - (e) A private child support collector shall provide to an obligee, via telephone or secure Internet access, or by mail at the obligee's request, the information maintained pursuant to paragraphs (1) to (5), inclusive, of subdivision (a).
 - 5622. A private child support collector shall not collect or attempt to collect child support by means of any of the following conduct:
 - (a) Using, or threatening to use, physical force or violence or any criminal means to cause harm to the person, the reputation, or the property of any person.

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(b) Threatening that the failure to pay a child support obligation will result in an accusation that the obligor has committed a crime where the accusation, if made, would be false.

- (c) Communicating, or threatening to communicate, to any person the fact that an obligor has engaged in conduct, other than the failure to pay a child support obligation, which the private child support collector knows or has reason to believe will defame the obligor.
- (d) Threatening to any person that nonpayment of the child support obligation may result in the arrest of the obligor or the seizure, garnishment, attachment, or sale of any property or the garnishment or attachment of wages of the obligor, unless that action is in fact permitted by the law.
- (e) Threatening to take any action against the obligor which the private child support collector has no authority to take.
 - (f) Using obscene or profane language.

- (g) Placing telephone calls without disclosing the identity of the private child support collector.
- (h) Causing expense to any person for long distance telephone calls, telegram fees, or charges for other similar communications, by misrepresenting to that person the purpose of a telephone call, telegram, or similar communication.
- (i) Causing a telephone to ring repeatedly or continuously to annoy the person called.
- (j) Communicating, by telephone or in person, with the obligor with a frequency that is unreasonable and constitutes harassment to the obligor under the circumstances.
- (k) Communicating with the obligor's employer regarding the obligor's child support obligation unless such a communication is necessary to the collection of the obligation, or unless the obligor or his attorney has consented in writing to such communication. A communication is necessary to the collection of the obligation only if it is made for the purposes of verifying the obligor's employment, locating the obligor, or effecting garnishment of the obligor's wages.
- (1) Falsely representing that any person is an attorney or counselor at law.
- (m) Falsely representing that any private child support collector is vouched for, bonded by, affiliated with, or is an

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instrumentality, agent, or official of any federal, state, or local government or any agency of federal, state, or local government.

- (n) Falsely representing that a private child support collector is a consumer reporting agency or falsely representing that information concerning an obligor's failure or alleged failure to pay a child support obligation has been, or is about to be, referred to a consumer reporting agency.
- (o) Initiating communications, other than statements of account, with the obligor with regard to the obligation, when the private child support collector has been previously notified in writing by the obligor's attorney that the obligor is represented by that attorney with respect to the obligation and the notice includes the attorney's name and address and a request by the attorney that all communications regarding the child support obligation be addressed to that attorney, unless the attorney fails to answer correspondence, return telephone calls, or discuss the obligation in question. This subdivision does not apply if prior approval has been obtained from the obligor's attorney, or if the communication is a response in the ordinary course of business to an obligor's inquiry.
- 5623. (a) In addition to any other remedy provided by this chapter, a person may bring an action for any of the following:
- (1) Injunctive relief to enjoin or restrain a violation of this chapter.
- (2) Actual damages incurred as a result of a violation of this chapter.
- (b) A person who prevails in an action brought pursuant to this section is entitled to recover court costs and reasonable attorney's fees.
- (c) On a finding by a court that an action pursuant to this section was brought in bad faith or for purposes of harassment, the court shall award the defendant attorney's fees reasonably related to the work performed and costs.
- 5624. (a) A violation of this chapter is a deceptive trade practice under the laws of this state and is actionable under those laws.
- (b) This chapter does not affect or alter a remedy at law or in equity otherwise available to an obligor, obligee, governmental entity, or other legal entity.

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(c) A private child support collector does not violate this chapter if the action complained of resulted from a bona fide error that occurred notwithstanding the use of reasonable procedures to avoid the error.